

UNITED STATES DISTRICT COURT  
DISTRICT OF MASSACHUSETTS

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U.S. DISTRICT COURT  
DISTRICT OF MASS.

**FILED UNDER SEAL**

UNITED STATES OF AMERICA     )  
  )  
                          v.            )  
  )  
DZHOKHAR TSARNAEV            )

CRIMINAL NO. 13-10200-GAO

**OPPOSITION TO PUBLIC DISCLOSURE OF  
PENALTY PHASE WITNESS LISTS**

Defendant, Dzhokhar Tsarnaev, by and through counsel, respectfully submits his opposition to public disclosure of penalty phase witness lists before defense witnesses testify. As grounds for this motion, undersigned counsel state that public identification of potential defense witnesses would invite harassment and make already reticent witnesses even more reluctant to testify.

The witness lists for the guilt phase, nearly all of whom were government witnesses, were not publicly disclosed. The defense has provided the government and the Court with a list of its potential penalty phase witnesses. No rule or statute requires the public and media to be provided with the names of prospective witnesses in advance of their testimony. While the witnesses will be publicly identified when they testify, many of them may never be called to the witness stand.

Many potential witnesses contacted by the defense have expressed fear of harassment and public criticism and, in some cases, have refused to cooperate with the defense for that reason. In addition, some potential witnesses – particularly those who

have been identified as former friends of the defendant – have reported that they have been harassed by the media and received private messages (often through social media) castigating them for their relationships with the defendant. Publicity surrounding their possible testimony will invite further harassment and opprobrium and will increase their reluctance to testify or to cooperate with the defense.

The recent decision in *United States v. Kravetz*, 706 F.3d 47 (1st Cir. 2013), supports the conclusion that the witness lists should not be made public at this time. In *Kravetz*, the court concluded that the response to a subpoena under Fed. R. Crim. P. 17(c) need not be made public. The court, relying on *Press-Enterprise Co. v. Superior Court*, 478 U.S. 1, 8-9 (1986), considered, first, whether these documents have “historically been open to the press and general public,” and, second, “whether public access plays a significant positive role in the functioning of the particular process in question[.]” *Krantz*, 706 F.3d at 53-54, (quoting *Press-Enterprise*, 478 U.S. at 8-9).

While witness lists often are filed publicly in this district, no rule requires that. The witness list is analogous to discovery, as to which the *Kravetz* court held, “there is no tradition of access” in criminal cases. *Kravetz*, 706 F.3d at 54.

The second prong weighs heavily against public disclosure. “There is scant value and considerable danger in a rule that could result in requiring counsel for a criminal defense to prematurely expose trial strategy to public scrutiny.” *Id.* That is especially true in this case, in which the defense strategy has been the subject of widespread speculation. See, e.g., Boston Globe (April 19, 2015), “Defense Team Faces Task of Trying to Humanize Tsarnaev,” <http://www.bostonglobe.com/metro/2015/04/18/tsarnaev->

defense-expert-likely-try-paint-sympathetic-portrait-marathon-bomber/oK3TCR91lyOAmbTu8wDteL/story.html?pl=Article\_InThisSection\_Bottom.

Disclosure of the list would only serve to fuel uninformed and in many cases wildly inaccurate theorizing. It is difficult to see what “positive role,” much less a significant one, public access would play in this situation. As in *Kravetz*, the witness lists at issue here “‘relate[] merely to the judge’s role in management of the trial’ and therefore ‘play no role in the adjudication process.’” *In re Boston Herald, Inc.*, 321 F.3d 174, 189 (1st Cir. 2003) (quoting *F.T.C. Standard Fin. Mgmt. Corp.*, 830 F.2d 404, 408 (1st Cir. 1987).” *See also United States v. Anderson*, 799 F.2d 1438, 1442 (11th Cir. 1986) (affirming denial of press request for bill of particulars). “Documents that play no role in the performance of Article III functions, such as those passed between the parties in discovery, lie entirely beyond the presumption’s reach[.]” *United States v. Amodeo*, 71 F.3d 1044, 1050 (2nd Cir. 1995)

Even if the witness lists passed the two-part test for disclosure, the Court must consider “the competing interests that are at stake in a particular case[.]” *Kravetz*, 706 F.3d at 59. Here, the prevention of harassment and of the chilling effect on the defense presentation outweighs any need for disclosure. *See In re Boston Herald*, 321 F.3d at 190-91 (denying newspaper’s mandamus petition seeking disclosure of financial information submitted by the defendant in requesting appointed counsel). In the *Boston Herald* case, the court noted the need to protect privacy interests of “innocent third parties” --- in that case, the defendant’s wife and children, and in this case, the witnesses. *Id.* (citing *Amodeo*, 71 F.3d at 1051). “[C]ourts have the power to insure that their

records are not ‘used to gratify private spite or promote public scandal[,]’” *Amodeo*, 71 F.3d at 1051 (quoting *Nixon v. Warner Communications, Inc.*, 435 U.S. 589 (1978)).

### **Conclusion**

For the foregoing reasons, penalty phase witness lists should not be publicly disclosed.

Respectfully submitted,

DZHOKHAR TSARNAEV

by his attorneys

/s/ Miriam Conrad\_\_\_\_\_

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I hereby certify that I have caused this document to be served upon counsel for the United States by e-mail PDF on April 19, 2015.

*/s/ Miriam Conrad*